

Report on the Mobile Voice, SMS and Data Tariff Implementation Monitoring



**BHUTAN INFOCOMM AND MEDIA AUTHORITY
ROYAL GOVERNMENT OF BHUTAN THIMPHU, BHUTAN**

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1. Background

The Bhutan InfoComm and Media Authority (Authority) as a regulator of the Information, Communications and Media sector in Bhutan, has been mandated with numerous functions related to ICT and Media services. One of the most important functions is to protect consumers of ICT and Media services, among others, the rates charged for, and the quality of ICT services provided.

The ICT services are provided by the ICT Service Providers to the customers as per the approved rates and tariffs. It is important to monitor and verify whether the Service Providers provide and abide by the approved rates and tariffs.

The Authority thus assesses the tariff implementation of the Service Providers, especially the Telecom Services and it will mainly verify and validate whether the Service Providers are providing the services to the customers as per the tariff rates approved by the Authority.

2. Objectives

The main objective of this tariff implementation monitoring is to measure and verify;

- a. Mobile voice call and Short Message Service (SMS) charges implementation (assess whether the Service providers charges the voice calls and SMS as per the approved tariff rate),
- b. Mobile data allocation (assess whether the subscribed data volumes are provided as per the approved package/tariff rate),

3. Methodology

a. For Cellular/Mobile Voice and Data

(i) Voice Call Monitoring

- The voice call tariff implementation monitoring is carried out using Subscriber Identity Modules (SIMs).
- The random voice calls made using the SIMs and their billing charges are monitored taking into account the duration of voice calls, time of the day, on-net or off-net calls etc.

- The detailed information of voice calls made by each SIM is recorded as per the sample table below.

Sl. No	Voice call from	Voice call to	On-net/off-net call?	Duration of the Day (Time of the call made)	Duration of call	Total billing charged	Tariff/unit charged	BICMA Approved Tariff Rate	Is the call charge as per the approved tariff?
1.	SIM of Operator 1 (BTL)	SIM of Operator 1 (BTL)	On-net						
2.	SIM of Operator 1 (BTL)	SIM of Operator 2 (TIPL)	Off-net						
3.	SIM of Operator 2 (TIPL)	SIM of Operator 1 (BTL)	Off-net						
4.	SIM of Operator 2 (TIPL)	SIM of Operator 2 (TIPL)	On-net						

- All the voice call data carried out by each SIMs as per the table above are compiled and analyzed.

(ii) SMS Charges Monitoring

- The SMS tariff implementation monitoring is carried out using Subscriber Identity Modules (SIMs).
- The random SMSs made using the SIMs and their billing charges are monitored taking into account the size (character number) of SMS, time of the day, on-net or off-net SMS etc.
- The detailed information of SMS made by each SIM is recorded as per the sample table below.

Sl. No	SMS from	SMS to	On-net/off-net SMS?	Size (Character number) of SMS	Time of SMS sent	Total billing charged	Tariff/unit charged	BICMA Approved Tariff Rate	Is the SMS charge as per the approved tariff?
1.	SIM of Operator 1 (BTL)	SIM of Operator 1 (BTL)							
2.	SIM of Operator 1 (BTL)	SIM of Operator 2 (TIPL)							
3.	SIM of Operator 2 (TIPL)	SIM of Operator 1 (BTL)							
4.	SIM of Operator 2 (TIPL)	SIM of Operator 2 (TIPL)							

- All the SMS charges for each SIMs as per the table above are compiled and analyzed.

(iii) Cellular Data Charges Monitoring

- The data tariff implementation monitoring is carried out using SIM's (users) data consumption against each data package.
- The data subscription tariff and its consumption will be based on the system generation report at the operator's end.
- The random SIM number and subscription packages have been selected for the report generation and review.
- The consumed data volume is compared with the amount of data volume subscribed as per the sample table below.

Sl. No	Service providers	Total Package data allocated	Time of Package data allocated	Time of Package data consumed fully	Data volume consumed as per the user information	Is the data package allocated by the Operator as per the consumed data?
1.	TIPL	e.g. Nu. 199 data package				
2.	BTL					

- All the data consumption information carried out by each SIMs and data packages as per the sample table above are compiled and analyzed.

4. Information on Existing Approved Tariff Rates for Voice and Data packages

(i) Approved Voice Call Tariffs

The approved voice call tariffs for both the operators as mentioned below:

a. TIPL

Call Category	Standard Hours (6AM - 6PM)	Peak Hours (6PM - 12 Midnight)	Economy Hours (12 Midnight - 6AM)	Remarks
On-net (TashiCell to TashiCell)	Nu. 0.32/unit	Nu. 0.40/unit	Nu. 0.10/unit	1 unit = 15 seconds
Off net (TashiCell to BMobile)	Nu. 0.32/unit	Nu. 0.40/unit	Nu. 0.32/unit	
TashiCell to BTL (Fixed Line)	Nu. 0.61/unit	Nu. 0.61/unit	Nu. 0.61/unit	

b. BTL

Category	ON-NET				OFF-NET		
Timing	Off-Peak Hour	Peak Hour	Economy Hour	Late night	Off-Peak Hour	Peak Hour	Economy Hour
	6AM – 3PM	3PM – 10 PM	10 PM – 6 AM	12 AM – 4 AM	6AM – 3PM	3PM – 10 PM	10 PM – 6 AM
Tariff	Nu.0.31/unit	Nu.0.40/unit	Nu 0.22/unit	Nu.0.10/unit	Nu.0.31/unit	Nu.0.40/unit	Nu 0.31/unit

(ii) Approved SMS Rates

The approved SMS tariffs for both the operators as mentioned below:

a. TIPL

SMS Category	Charge	Remarks
On-net SMS (TashiCell to TashiCell)	Nu. 0.25 /SMS	A SMS has the character length of 160 characters
Off-net SMS (TashiCell to BMobile)	Nu. 0.25/SMS	

b. BTL

Category	ON-NET		OFF-NET
Timing	12 midnight – 4 AM(Late night)	4am-12 midnight (standard)	Nu 0.40/SMS
Revised Tariff	Nu.0.10/SMS	Nu 0.36/SMS	

(iii) Approved Data Packages

a. TIPL

Prepaid Plans	Rate (Nu)	Data Volume in MB	Validity
Daily Plan	19	248	1 day
Weekly Plan	49	629	7 Days
Daza Plan	99	1,267	30 Days
Daza Plus Plan	199	2,590	30 Days
Barma Plan	299	4,286	30 Days
Barma Plus Plan	499	7,867	30 Days
4G Promo Plan	599	18,771	30 Days
4G Chenpo Plan	777	24,738	30 Days
Home Daza Plan	999	35,781	30 Days
4G Chenpo Plus Plan	1,299	50,280	30 Days
Home Chenpo Plan	1,499	59,489	30 Days
Office Daza Plan	1,999	85,714	30 Days
Office Barma Plan	2,499	114,286	30 Days
Office Chenpo Plan	2,999	142,857	30 Days

b. BTL

Prepaid Plans	Rate (Nu)	Data Volume in MB	Validity
Daily Plan	19	248	1 Day
Daily Plan	29	390	1 Day
Weekly Plan	39	495	7 Days
Weekly Plan	49	629	7 Days
Monthly Plan	99	1,267	30 Days
Monthly Plan	199	2,632	30 Days
Monthly Plan	299	4,389	30 Days
Monthly Plan	499	8,094	30 Days
Monthly Plan	699	21,845	30 Days
Monthly Plan	799	25,746	30 Days
Monthly Plan	999	35,781	30 Days
Monthly Plan	1099	42,362.9	30 Days
Monthly Plan	1,199	46,410	30 Days
Monthly Plan	1599	63,390	30 Days
Monthly Plan	2499	121,905	30 Days
Monthly Plan	2999	156,038	30 Days
Monthly Plan	3999	214,552	30 Days

5. Monitoring Results

(i) Voice Call Monitoring Test Results

The test results for voice call monitoring are mentioned in the table below:

Sl. No	Voice call from	Voice call to	On-net/Off-net	Duration of the Day (Time of the call made)	Duration of call	Total billing charged (Nu)	Tariff/unit charged	BICMA Approved Tariff Rate (Nu/Unit)	Is the call charge as per the approved tariff?
1.	SIM of Operator 1 (BTL)	SIM of Operator 1 (BTL)	On-net	(Off - Peak hours) 10:00	10 secs	0.31	$0.31 * 1 = 0.31$	0.31	Yes
2.	SIM of Operator 1 (BTL)	SIM of Operator 1 (BTL)	On-net	(Peak hours) 15:12	10 secs	0.40	$0.40 * 1 = 0.4$	0.40	Yes
3.	SIM of Operator 1 (BTL)	SIM of Operator 1 (BTL)	On-net	(Economy Hour) 05:01	10 secs	0.22	$0.22 * 1 = 0.22$	0.22	Yes
4.	SIM of Operator 1 (BTL)	SIM of Operator 1 (BTL)	On-net	(Late - night) 00:01	10 secs	0.10	$0.10 * 1 = 0.10$	0.10	Yes
5.	SIM of Operator 1 (BTL)	SIM of Operator 2 (TIPL)	Off-net	(Off - Peak Hours) 10:01	10 secs	0.31	$0.31 * 1 = 0.31$	0.31	Yes
6.	SIM of Operator 1 (BTL)	SIM of Operator 2 (TIPL)	Off-net	(Peak Hours) 15:13	12 secs	0.40	$0.40 * 1 = 0.40$	0.40	Yes
7.	SIM of Operator 1 (BTL)	SIM of Operator 2 (TIPL)	Off-net	(Economy Hours) 03:02	12 secs	0.31	$0.31 * 1 = 0.31$	0.31	Yes
8.	SIM of	SIM of	On-net	(Off-Peak Hours)	20 secs	0.62	$0.31 * 2 = 0.62$	0.31	Yes

	Operator 1 (BTL)	Operator 1 (BTL)		10:02					
9.	SIM of Operator 1 (BTL)	SIM of Operator 1 (BTL)	On-net	(Peak Hours) 15:14	20 secs	0.80	$0.40 * 2 = 0.80$	0.40	Yes
10.	SIM of Operator 1 (BTL)	SIM of Operator 1 (BTL)	On-net	(Economy Hours) 05:02	33 secs	0.66	$0.22 * 3 = 0.66$	0.22	Yes
11.	SIM of Operator 1 (BTL)	SIM of Operator 1 (BTL)	On-net	(Late Night) 00:02	20 secs	0.20	$0.10 * 2 = 0.20$	0.10	Yes
12.	SIM of Operator 1 (BTL)	SIM of Operator 2 (TIPL)	Off-net	(Off-Peak Hour) 10:02	20 secs	0.62	$0.31 * 2 = 0.62$	0.31	Yes
13.	SIM of Operator 1 (BTL)	SIM of Operator 2 (TIPL)	Off-net	(Peak Hour) 15:15	22 secs	0.80	$0.40 * 2 = 0.80$	0.40	Yes
14.	SIM of Operator 1 (BTL)	SIM of Operator 2 (TIPL)	Off-net	(Economy Hour) 05:04	20 secs	0.62	$0.31 * 2 = 0.62$	0.31	Yes
15.	SIM of Operator 2 (TIPL)	SIM of Operator 2 (TIPL)	On-net	(Standard) 10:03	31 secs	0.96	$0.32 * 3 = 0.96$	0.32	Yes
16.	SIM of Operator 2 (TIPL)	SIM of Operator 2 (TIPL)	On-net	(Peak Hours) 19:54	10 secs	0.40	$0.40 * 1 = 0.4$	0.40	Yes
17.	SIM of Operator 2 (TIPL)	SIM of Operator 2 (TIPL)	On-net	(Economy Hours) 05:04	10 secs	0.10	$0.10 * 1 = 0.1$	0.10	Yes

18.	SIM Operator (TIPL)	of 2	SIM Operator (BTL)	of 1	Off-net	(Standard Hours) 10:04	10 secs	0.32	$0.32 * 1 = 0.32$	0.32	Yes
19.	SIM Operator (TIPL)	of 2	SIM Operator (BTL)	of 1	Off-net	(Peak Hours) 19:55	10 secs	0.40	$0.40 * 1 = 0.40$	0.40	Yes
20.	SIM Operator (TIPL)	of 2	SIM Operator (BTL)	of 1	Off-net	(Economy Hours) 05:05	15 secs	0.32	$0.32 * 1 = 0.32$	0.32	Yes
21.	SIM Operator (TIPL)	of 2	SIM Operator (BTL)	of 1	Fixed line	(Standard Hours) 10:06	5 secs	0.61	$0.61 * 1 = 0.61$	0.61	Yes
22.	SIM Operator (TIPL)	of 2	SIM Operator (BTL)	of 1	Fixed line	(Peak Hours) 19:56	10 secs	0.61	$0.61 * 1 = 0.61$	0.61	Yes
23.	SIM Operator (TIPL)	of 2	SIM Operator (BTL)	of 1	Fixed line	(Economy Hours) 05:07	5 secs	0.61	$0.61 * 1 = 0.61$	0.61	Yes
24.	SIM Operator (TIPL)	of 2	SIM Operator (TIPL)	of 2	On-net	(Standard Hours) 10:06	5 secs	0.32	$0.32 * 1 = 0.32$	0.32	Yes
25.	SIM Operator (TIPL)	of 2	SIM Operator (TIPL)	of 2	On-net	(Peak Hours) 19:57	20 secs	0.80	$0.40 * 2 = 0.80$	0.40	Yes
26.	SIM Operator (TIPL)	of 2	SIM Operator (TIPL)	of 2	On-net	(Economy Hours) 05:08	20 secs	0.20	$0.10 * 2 = 0.20$	0.10	Yes
27.	SIM Operator (TIPL)	of 2	SIM Operator (BTL)	of 1	Off-net	(Standard Hours) 10:07	17 secs	0.64	$0.32 * 2 = 0.64$	0.32	Yes

28.	SIM Operator (TIPL) of 2	SIM Operator (BTL) of 1	Off-net	(Peak Hours) 19:57	20 secs	0.80	$0.4 * 2 = 0.80$	0.4	Yes
29.	SIM Operator (TIPL) of 2	SIM Operator (BTL) of 1	Off-net	(Economy Hours) 05:09	20 secs	0.64	$0.32 * 2 = 0.64$	0.32	Yes
30.	SIM Operator (TIPL) of 2	SIM Operator (BTL) of 1	Fixed line	(Standard Hours) 10:08	16 secs	1.22	$0.61 * 2 = 1.22$	0.61	Yes
31.	SIM Operator (TIPL) of 2	SIM Operator (BTL) of 1	Fixed line	(Peak Hours) 19:58	16 secs	1.22	$0.61 * 2 = 1.22$	0.61	Yes
32.	SIM Operator (TIPL) of 2	SIM Operator (BTL) of 1	Fixed line	(Economy Hours) 05:09	17 secs	1.22	$0.61 * 2 = 1.22$	0.61	Yes

(ii) SMS Charges Monitoring Test Results

The test results for SMS charges monitoring are mentioned in the table below:

Sl. No	SMS from	SMS to	On-net/Of f-net	Duration of the Day (Time of the SMS made)	Number of characters sent	Total billing charged	SMS Tariff/160 characters charged	Approved Tariff Rate (Nu)	Is the charge as per the approved tariff?
1.	SIM of Operator 1 (BTL)	SIM of Operator 1 (BTL)	On-net	(Standard) 10:11	107	0.36	$0.36 * 1 = 0.36$	0.36	Yes
2.	SIM of Operator 1 (BTL)	SIM of Operator 1 (BTL)	On-net	(Late Night)	107	0.1	$0.1 * 1 = 0.1$	0.1	Yes
3.	SIM of Operator 1 (BTL)	SIM of Operator 2(TIPL)	Off-net	10:13	107	0.40	$0.4 * 1 = 0.4$	0.4	Yes
4.	SIM of Operator 2 (TIPL)	SIM of Operator 2 (TIPL)	On-net	10:13	107	0.25	$0.25 * 1 = 0.25$	0.25	Yes
5.	SIM of Operator 2(TIPL)	SIM of Operator 1 (BTL)	Off-net	10:14	107	0.25	$0.25 * 1 = 0.25$	0.25	Yes
6.	SIM of Operator 1(BTL)	SIM of Operator 1 (BTL)	On-net	(Standard) 10:14	214	0.72	$0.36 * 2 = 0.72$	0.36	Yes
7.	SIM of Operator 1 (BTL)	SIM of Operator 1 (BTL)	On-net	(Late night)	214	0.2	$0.1 * 2 = 0.2$	0.1	Yes
8.	SIM of Operator 1(BTL)	SIM of Operator 2 (TIPL)	Off-net	10:15	214	0.80	$0.4 * 2 = 0.8$	0.4	Yes
9.	SIM of Operator 2 (TIPL)	SIM of Operator 2 (TIPL)	On-net	10:16	214	0.50	$0.25 * 2 = 0.5$	0.25	Yes
10.	SIM of Operator 2(TIPL)	SIM of Operator 1 (BTL)	Off-net	10:17	214	0.50	$0.25 * 2 = 0.5$	0.25	Yes

(iii) Mobile Data Charges Monitoring Test Results

The test results for data charges monitoring are mentioned in the table below:

Sl. No	Service providers	Total Package Data Allocated	Time of Package Data Allocated	Time of Package Data Consumed Fully	Data volume consumed as per the App/Mobile device	Is the data package allocated as per the consumed data?	Difference in data volume not provided	Percentage of data volume shortage	Remarks
1.	TIPL	Nu. 100 package of 1330 MB	2026/01/01 08:03	2026/01/16 18:37	1330 MB	Yes	0 MB	0	Provided within correct data volume
2.	TIPL	Nu. 299 package of 4286 MB	2026/03/01 14:30	2026/03/05 15:38	4500 MB	NO	214 MB excess	4.99% excess	Provided with excess data volume due to recharge from balance
3.	TIPL	Nu. 300 package of 4500 MB	2026/01/01 08:16	2026/01/19 21:09	4500 MB	Yes	0 MB	0	Provided with correct data volume
4.	TIPL	Nu. 499 package of 7,867 MB	2026/03/05 14:56	2026/03/10 06:18	7,867 MB	Yes	0 MB	0	Provide with correct data volume
5.	TIPL	Nu. 777 package of 24,738 MB	2026/02/07 00:17	2026/02/18 00:47	24,738 MB	Yes	0 MB	0	Provide with correct data volume
6.	TIPL	Nu. 1,299 package of 50,280 MB	2026/02/01 01:25	2026/02/17 20:36	50,280 MB	Yes	0 MB	0	Provide with correct data volume

7.	BTL	Nu. 19 package of 248 MB	2026/03/30 11:48	2026/03/30 17:37	248 MB	Yes	0 MB	0	Provided correct volume	within data
8.	BTL	Nu. 49 package of 629 MB	2026/03/28 13:01	2026/03/29 02:57	629 MB	Yes	0 MB	0	Provided correct volume	within data
9.	BTL	Nu. 99 package of 1267 MB	2026/02/28 20:02	2026/03/03 07:52	1,267 MB	Yes	0 MB	0	Provided correct volume	within data
10.	BTL	Nu. 299 package of 4389 MB	2026/02/10 18:13	2026/02/11 23:00	4,389 MB	Yes	0 MB	0	Provided correct volume	within data
11.	BTL	Nu. 699 package of 21,845 MB	2026/03/04 16:35	2026/03/10 12:53	21,845 MB	Yes	0 MB	0	Provided correct volume	within data
12.	BTL	Nu. 999 package of 35,781 MB	2026/02/13 09:54	2026/03/08 22:07	35,781 MB	Yes	0 MB	0	Provided correct volume	within data

6. Conclusion

(i) Voice Call Analysis

The voice call charges for all the standards for both On-net and Off-net, of both the operators, were monitored and analyzed based on charges per unit.

It is found that the voice call charges are implemented by the operators as per the approved tariffs.

(ii) SMS Analysis

The SMS charges for both On-net and Off-net, of both the operators, were monitored and analyzed based on charges per unit. The charges are as per the approved tariffs.

(iii) Mobile Data Monitoring Analysis

a. The following six data packages have been monitored and analyzed for the TIPL.

- Nu. 100 package
- Nu. 299 package
- Nu. 300 package
- Nu. 499 package
- Nu. 777 package
- Nu. 1299 package

b. The following six data packages have been monitored and analyzed for the BTL

- Nu. 19 package
- Nu. 49 package
- Nu. 99 package
- Nu. 299 package
- Nu. 699 package
- Nu. 999 package

Annexure

The detailed data package system generated reports for each package of both operators are attached in the Annexure.

TIPL

1. Data Consumption for Nu. 100 Package

<https://docs.google.com/spreadsheets/d/1TNeMV3qTOMl1n7CvyNDkBBDSHdedUbKY/edit?usp=sharing&oid=112054223912919605224&rtpof=true&sd=true>

2. Data Consumption for Nu. 299 Package

<https://docs.google.com/spreadsheets/d/1mAK4ktY4yHdezTwnRDSIYpTI49otcTVI/edit?usp=sharing&oid=112054223912919605224&rtpof=true&sd=true>

3. Data Consumption for Nu. 300 Package

<https://docs.google.com/spreadsheets/d/1-k5yi1iBAOFQck58oVlad9PLrPLdejSs/edit?usp=sharing&oid=112054223912919605224&rtpof=true&sd=true>

4. Data Consumption for Nu. 499 Package

<https://docs.google.com/spreadsheets/d/1SWqSyemWG6xM4n2U07I7RjX1FdxyDD9b/edit?usp=sharing&oid=112054223912919605224&rtpof=true&sd=true>

5. Data Consumption for Nu. 777 Package

https://docs.google.com/spreadsheets/d/1t8bC1Xwn_W-RcJQbAadaeExhnHDxd--Pg/edit?usp=sharing&oid=112054223912919605224&rtpof=true&sd=true

6. Data Consumption for Nu. 1299 Package

<https://docs.google.com/spreadsheets/d/1fbc25zIKbywv5zkGF629pI9OVZsW7cZ8/edit?usp=sharing&oid=112054223912919605224&rtpof=true&sd=true>

BTL

1. Data Consumption for Nu. 19 Package

<https://docs.google.com/spreadsheets/d/1FSaOxdcFIsK0AOUjyTf1AuLTSY-qElqh/edit?usp=sharing&oid=112054223912919605224&rtpof=true&sd=true>

2. Data Consumption for Nu. 49 Package

<https://docs.google.com/spreadsheets/d/1Tb8iElqgTKg3T6NWCGg1t2HSU2Y-2AiC/edit?usp=sharing&oid=112054223912919605224&rtpof=true&sd=true>

3. Data Consumption for Nu. 99 Package

https://docs.google.com/spreadsheets/d/1Ujv7n0e-Z7Lti9-JavytayeJzA2IUg_f/edit?usp=sharing&oid=112054223912919605224&rtpof=true&sd=true

4. Data Consumption for Nu. 299 Package

https://docs.google.com/spreadsheets/d/1eBApMs_g7H-uAtF2jIK7d0eFk_EgaGxS/edit?usp=sharing&oid=112054223912919605224&rtpof=true&sd=true

5. Data Consumption for Nu. 699 Package

<https://docs.google.com/spreadsheets/d/1Zlek5ZGJL2clO7M84kblrXLykZ8MCoAz/edit?usp=sharing&oid=112054223912919605224&rtpof=true&sd=true>

6. Data Consumption for Nu. 999 Package

https://docs.google.com/spreadsheets/d/1fwvc_-YzhKuhgZ4LY2Z0RJ94HPhYADx-/edit?usp=sharing&oid=112054223912919605224&rtpof=true&sd=true